

Gloucestershire Constabulary
Police Headquarters
No.1 Waterwells, Waterwells Drive
Quedgeley, Gloucester. GL2 2AN
www.gloucestershire.police.uk



Your reference:

Our reference: FOI_25_0692

E-mail: FOI

@gloucestershire.police.uk

Direct dial: 01452 754304

Postal Address: As above

Date: 13/04/26

Dear

Gloucestershire Constabulary Freedom of Information request FOI_25_0692

On 15/07/2025 you sent an email constituting a request under the Freedom of Information Act asking the following:

Under the Freedom of Information Act 2000, I am requesting the following information:

1. The number of Penalty Notices for Disorder (PNDs) issued by your force to individuals under the age of 18, broken down by:
 - a. Year (from 2019 to the most recent available)
 - b. Offence type
 - c. Age of recipient
 - d. Gender and ethnicity (if recorded)
2. Whether your force has any internal policy or guidance regarding the issuance of PNDs to individuals under 18, and if so, please provide a copy.
3. The number of PNDs issued to individuals under 18 that were later withdrawn or cancelled, broken down by year.

Under the Freedom of Information Act 2000 s1, I can confirm that Gloucestershire Constabulary holds some relevant information.

Police Forces in the United Kingdom are routinely required to provide statistics to government bodies, and the recording criteria is set nationally. However, the systems used for recording these figures are not generic, nor are the procedures used locally in capturing the data. It should be noted that for these reasons the figures given relate to information from the specific recording system of Gloucestershire Constabulary and should not be used for comparison purposes with any other response you receive.

Please note that our systems are designed to record information for policing purposes and the investigation of crime and not to extract statistical information. Accordingly, whilst we endeavour to extract relevant data within the time limits of the Act, any data supplied is subject to these limitations.

Regarding part 3 of your request, there is no central register for this information and no way to retrieve the information by way of electronic searches. The only way of trying to determine whether any relevant information is held and to retrieve that information would be to manually review each of 199 incidents which would obviously take far longer than the 18 hours prescribed by the Freedom of Information Act.

You should consider this to be a refusal notice under Section 17 of the Act for this part of your request.

When applying Section 12 exemption our duty to assist under Section 16 of the Act would normally entail that we contact you to determine whether it is possible to refine the scope of your request to bring it within the cost limits. However, from the information we have outlined above I see no reasonable way in which we can do so.

Please see below for suggestions on how you can refine your request to come within the cost constraints of section 12 of the Act.

Section 17(5) of the Freedom of Information Act 2000 requires Gloucestershire Constabulary, when refusing to provide information (because the information is exempt) to provide you the applicant with a notice which: (a) states the fact, (b) specifies the exemption in question and (c) states (if not otherwise apparent) why the exemption applies.

In relation to your request Section 12 applies.

Section 12(1)– Fee Regulations states:

Section 1(1) of the Act does not oblige a public authority to comply with a request for information if the authority estimates that the cost of complying with the request would exceed the appropriate limit. (As detailed in the Data Protection and Freedom of Information Fees Regulations of 2004)

The appropriate limit at the moment is £450 calculated at an hourly rate of £25 per hour for all staff time incurred in:

- i. Determining whether information is held
- ii. Locating it
- iii. Retrieving it
- iv. Extracting the information to be disclosed from the other information.

In accordance with the Act, this letter represents a Refusal Notice for your request.

Section 16 of the Freedom of Information Act, provides the opportunity to assist the applicant with any suggestions or variation that may allow a search to be undertaken within the cost constraints of Section 12 of the Act.

I confirm that the Constabulary could provide the following:

Providing Information Outside of the Act

By way of assistance and although excess cost removes the Force's obligations under the Freedom of Information Act, I have supplied the information relevant to your request which has already been retrieved. I trust this is helpful, but it does not affect our legal right to rely on the fees regulations for the remainder of your request.

Q1

Date & Offence Type	
2019	
Assault w/o Injury	2
Assault with injury	2
Criminal damage -non dwelling	2
Criminal damage -other	2
Criminal damage -vehicles	2
Exposure and Voyeurism	1
Harassment	2
Malicious Communications	2
Offences against state / public order	1
Possession of Drugs(Cannabis)	17
Possession of Drugs(Excluding Cannabis)	1
Public Fear, Alarm or Distress	19
Racially/Religiously Aggravated Public Fear, Alarm or Distress	1
Shoplifting	14
2020	
Assault w/o Injury	2
Criminal damage -other	1
Criminal damage -vehicles	2
Drug trafficking	1
Exposure and Voyeurism	1
Not countable	3
Possession of Drugs(Cannabis)	28
Public Fear, Alarm or Distress	18
Shoplifting	17
2021	
Assault w/o Injury	5

Assault with injury	1
Criminal damage -non dwelling	1
Malicious Communications	1
Perverting the course of justice	1
Possession of Drugs(Cannabis)	26
Possession of Drugs(Excluding Cannabis)	1
Public Fear, Alarm or Distress	21
Shoplifting	1
Total	199

Age Groups

Age Group	
10-17	1
18-24	77
25-34	57
35-44	33
45-54	14
55-64	13
65+	3
Not Recorded	1
Total	199

Breakdown by Ethnicity

Ethnicity	
Any Other Asian	4
Any Other Black	1
Any Other Ethnic	1
Any Other Mixed	1
Any Other White	13
Bangladeshi	1
Black Caribbean	2
British	159
Gypsy or Irish T	1
Indian	1

Irish	1
Mixed White / As	1
Mixed White / BI	3
Not Stated - Cal	2
Unknown	7
Not Recorded	1
Total	199

Regarding Q2 of your request, no further information is held.

If you are not satisfied with this response or any actions taken in dealing with your request, you have the right to ask that we review your case under our internal procedure. Please note that a request for an internal review must be made within 20 working days of the response to your original request.

If you decide to request that such a review is undertaken and following this process you are still unsatisfied, you then have the right to direct your complaint to the Information Commissioner for consideration.

The Information Commissioner can be contacted via the following means:

Website - <https://ico.org.uk/>

Call their helpline - 0303 123 1113

Email - casework@ico.org.uk

Post – Information Commissioner's Office
Wycliffe House
Water Lane
Wilmslow
Cheshire
SK9 5AF

Yours sincerely,

Disclosure Officer
Gloucestershire Constabulary